#### **London Borough of Enfield**

Meeting Date: Cabinet 15th September 2021

Subject: Capital Programme Monitor First Quarter (June) 2021

**Cabinet Member: Councillor Maguire** 

**Key Decision:** KD5335

# **Purpose of Report**

1. The purpose of this report is to inform Members on the current position (as at the end of June 2021) of the Council's 10 Year Capital Programme 2021/22 to 2030/31, considering the latest information available for all capital schemes including the funding arrangements.

- 2. The report shows that the 2021/22 forecast year end expenditure for the approved programme is projected to be £342,970k: £176,901k General Fund, £116,053k Housing Revenue Account (HRA) and £50,016k Enfield Companies. The HRA Revenue and Capital monitoring are reported in a separate report, with a single summary line include in this report.
- 3. The report sets out the estimated capital spending plans for 2021/22 to 2030/31 including the proposed arrangements for funding and confirms that the revenue capital financing costs for the programme are provided for in the budget.
- 4. In March 2021, Council approved the 2021/22 Capital Budget and noted the 2021/22-2030/31 10 Year Programme (KD5210). This included approval for the HRA 10 Year Capital Programme of £1.226bn.
- 5. The 2021/22 Capital budgets include new programmes, which were approved as part of the budget setting process. These new programmes were described as 'Requested Additions'.
- 6. Each 'Requested Addition' is subject to a separate individual report, which grants the approval to spend the budget envelope approved by Council. Table 3 details those projects which have obtained the relevant approval to spend and are included in the approved Capital Programme.
- 7. Appendix B lists the projects where individual approvals are still required.

# Proposal(s)

- 8. It is recommended that Cabinet notes;
- 9. The inclusion of the following capital programmes and updated grant funding, as detailed in Tables 3 and 4. The programmes listed below, were included as

'Requested Additions' in the Council's 10 Year Capital Programme and have now been granted approval to spend:

- Alleygating (KD5103)
- Flood Alleviation (KD5279)
- Highways and Street Scene (KD5103)
- Community Safety (Operational decision)
- Energetik (KD5304)
- IT Investment (Record of Decision)
- 10. Appendix A details the revised 10 Year Capital Programme including all programmes with approval to spend. The total budget is £1.646bn.
- 11. Appendix B details requested additions, that are subject to further approval.
- 12. Appendix C details the total revised 10 Year Capital Programme. The total budget is £2.866bn.

# Relevance to the Council's Corporate Plan

- 13. The overarching aim of the Council's Capital Programme is to provide a framework within which the Council's investment plans can be delivered. These plans are informed by the Council's strategic objectives as detailed in the Enfield Corporate Plan 2018 to 2022. The objectives are to:
  - Deliver good homes in well-connected neighbourhoods
  - Sustain strong and healthy communities
  - Build our local economy to create a thriving place
- 14. The Corporate plan also identifies 3 guiding principles, which underpin these objectives; they will govern how the Council communicates with residents, works with residents and works as efficiently as possible, including increasing resident access to digital services and transactions.

#### Background

- 15. The Council's Capital Programme is regularly reviewed, and monitoring reports are submitted to Cabinet on a quarterly basis. In addition, the Capital Finance Board, maintains a strategic overview of the financial management of the capital programme and provides an additional level of scrutiny for the major projects. The Council continually strives to maximise external grants and contributions and attract new income streams to fund projects wherever possible and minimise the need to borrow.
- 16. This is the first report on the Capital Strategy (2021/22) and 10 Year Capital Programme (2021/22 to 2030/31). The report is at the end of the first quarter.

#### **Impact of External Economic factors**

- 17. Whilst the economy has reopened, actual expenditure in the first 3 months of the financial year is low, representing 5% of the forecast year end spend. However, this is a period where, traditionally spend is low as a number of programmes are in the mobilisation phase and certain programmes have not started, for example a number of school's programmes traditionally start during the summer holidays.
- 18. Inflationary increases, particularly construction related are forecast to impact a number of the building programmes. Increasing cost of construction is being widely reported at every level, with materials and labour all increasing in price. The demand for construction materials is increasing as governments across the world try to revive and stimulate growth following Covid19. The supply of skilled construction labour is being impacted by both Covid and Brexit related challenges.
- 19. Supply chain delays are also being reported, with a potential impact on delivery timetables.
- 20. Work is underway to understand the impact on the delivery timelines and cost of, affected programmes. Updates will be provided as part of the Q2 monitoring report. Where evidence indicates that a current year programme will cost more to deliver, options including the removal or reduction of existing approved programmes will be investigated.

#### Main Considerations for the Council

- 21. The total Capital Programme, detailing all programmes with the relevant approval to spend, is detailed in Appendix A. It shows the revised 10 Year position inclusive of carry-forwards from 2021/22.
- 22. The capital budget for the current financial year is summarised in Table 1 below and provides the latest position reflecting updated programme expenditure profiles as advised by programme managers.
- 23. It should be noted that the report includes forecasted spend on the Joyce & Snells (J&S) regeneration (General Fund) project that was included in the tenyear capital programme that was approved in March 2021. However, the scheme is currently being reengineered (including the impact in capital financing) and the revised project will be reported to Members separately. For the purpose of this report the original J&S budgets and forecast have been retained.

TABLE 1: Capital Programme with Spending Approval

Capital Programme with Spending Approval	2021/22 Revised Budget	Reprofiling	Growth	Virement	Reductions	2021/22 Forecast	Actuals
	£000	£000	£000	£000	£000	£000	£000
Resources	6,150	(130)	255	150	0	6,425	175
People	33,917	(18,600)	300	0	0	15,617	765
Place	79,130	(42,915)	12,207	(150)	(3,154)	45,119	4,351
Place-Meridian Water	244,169	(134,430)	0	0	0	109,739	4,096

General Fund	363,367	(196,074)	12,762	0	(3,154)	176,901	9,387
Energetik	29,785	(33,785)	17,000	0	0	13,000	0
Housing Gateway Ltd	37,016	0	0	0	0	37,016	5,000
Total General Fund	430,168	(229,859)	29,762	0	(3,154)	226,917	14,387
Place-HRA	189,231	(73,177)	0	0	0	116,053	9,967
Total Capital Programme	619,398	(303,037)	29,762	0	(3,154)	342,970	24,354

<sup>\*</sup>Virement between Resources and Place is from CPIP Hub 4 Edmonton Green to Community Hubs.

#### 2020/21 Revised Budget

- 24. The total 2021/22 Revised Budget above, is the original 2020/21 budget of £588,380k as reported in the 2021/22 Strategy Report (KD5210) plus the carry forward of £63,780k as reported in 2020/21 Outturn Report (KD5324),excluding programmes still subject to approval to spend the allocated budget envelopes.
- 25. Carry-forwards represent a change programme delivery timescale.

# Reprofiling

- 26. Reprofiling of budgets are changes regarding the forecast timing of expenditure from the approved programme, between financial years, with no reported increase or decrease in budget requirement.
- 27. At quarter one, £303,037k is to be reprofiled from 2021/22 to future years, this represents 49% of the total revised budget.
- 28. Table 2 below analyses the budget reprofiling, with explanations below the table for the significant items.

**TABLE 2: Budget Reprofiling** 

Budget Reprofiling	2021/22	2022/23	2023/24	2024/25	2025/26	Funding Source
	£000	£000	£000	£000	£000	
IT Investment	(130)	130	0	0	0	Borrowing
RESOURCES	(130)	130	0	0	0	
Mental Health and Wellbeing Centre	(2,500)	2,500	0	0	0	Grant
Schools' Capital Programme	(16,100)	16100	0	0	0	Grant (ESFA)
PEOPLE	(18,600)	18,600	0	0	0	
Meridian Water	(134,430)	134,430	0	0	0	Borrowing and External Contribution
Montagu Industrial Estate	(11,000)	11,000	0	0	0	Borrowing
Town Centre Regeneration	(796)	(1,104)	1,025	625	125	Borrowing and Grants
Healthy Streets	(2,000)	2,000	0	0	0	Borrowing
Genotin Road (Metaswitch)	(500)	500	0	0	0	Borrowing
CPIP - Rural Estate	(2,554)	2,554	0	0	0	Borrowing
CPIP - Corporate Residential	(500)	500	0	0	0	Borrowing
CPIP - Park Buildings	(500)	500	0	0	0	Borrowing
Build the Change- CPIP - Hub 1 - Civic Centre	(2,484)	2,484	0	0	0	Borrowing

Build the Change- CPIP - Hub 2 - Dugdale/Thomas Hardy	(1,443)	1,443	0	0	0	Borrowing
Reardon Court Redevelopment*	(18,000)	6,000	12,000	0	0	Borrowing
Electric Quarter	(3,137)	3,137	0	0	0	Borrowing
PLACE	(177,344)	163,444	13,025	625	125	
Energetik	(33,785)	(3,864)	1,369	8,000	28,280	Borrowing
COMPANIES	(33,785)	(3,864)	1,369	8,000	28,280	
Place – HRA	(73,177)	81,411	(3,475)	(4,758)	0	Various
HRA*	(73,177)	81,411	(3,475)	(4,758)	0	
TOTAL Budget Reprofiling	(303,037)	259,721	10,919	3,867	28,405	

\*HRA covered in separate HRA report

- Mental Health and Wellbeing Centre The project is dependent on the identification of an appropriate site for the centre, which is unlikely to be concluded during 2021/22.
- 30. Schools Capital Programme (£16,100k). Following the latest Maintenance & Basic Need Grant allocations, £16,100k of the Schools' Capital Programme has been reprofiled to reflect the outlines of the proposed programme for 2021/22 and 2022/23 which has been formulated to address the most urgent condition items. Projects have been prioritised for inclusion in the Programme based mainly on technical information from condition surveys and feasibility studies.
- Meridian Water (£134,430k). Comprises £79,506k road & rail works, phase 1 development costs for units which will be transferred to HRA £39,751k, Stonehill & Hastingwood land acquisition costs £10,700k, and other expenditure £4,000k.
- 32. The HIF grant of £170,000k, which is in place to support eligible expenditure including road and rail works, is expected to be fully utilised by 31st March 2024 based on current information, which is a key condition of the grant. As part of a wider review of the scheme's progress and the financial resourcing requirements ,the magnitude, composition and phasing of budgets are under review and will be reported to as part of the Quarter 2 monitoring cycle.
- 33. Montagu Industrial Estate (£11,000k). The sum being reprofiled is required to meet potential future claims from freeholders or leaseholders in advance of the Compulsory Purchase Order resolution based on best estimates. The amount is based on the Project team's current view on the attitudes to settlement currently demonstrated by claimants. It is entirely possible that no party wishes to sell by agreement before the CPO resolution and it is also possible for claimants to come forward in greater numbers due Covid related challenges to their businesses. The position will be reviewed and updated quarterly as better information becomes available.
- 34. Town Centre Regeneration (£796k). The budget has been reprofiled, to allow the development of a deliverable project programme.
- 35. TFL Healthy Streets (£2,000k). These are budgets funded by borrowing approved to match fund the Healthy Streets Liveable neighbourhood. As at quarter one these projects are not at the stage where drawdown of Council budgets is required and therefore this funding is reprofiled to next financial year.

- 36. Genotin Road Metaswitch (£500k): Budget reprofiled to meet Defects liability retention which the Council is contractually bound to pay in early 2022/23.
- 37. Build the Change (£3,927k)- This is split between Dugdale/Thomas Hardy House Hub (£1,443k) and Civic Centre Hub (£2,484k). Further work is expected in 2022/23 which will be supported by the reprofiled budget.
- 38. Corporate Property Investment programme (£3,554k)- The budgets for Rural Estate (£2,554k), Corporate Residential (£500k) and Park Buildings (£500k) are unlikely to be spent in 2021/22 mainly due to an absence of developed strategies on project selection, and internal resourcing shortages.
- 39. Reardon Court Redevelopment (£18,000k): Project is in preliminary stages with construction work forecast to commence in 2022/23. Project has now been transferred from the General Fund to the HRA to deliver social housing as agreed by Cabinet in July 2021 in accordance with report KD5344. The project had an original budget of £21,154k of which £18,000k has been reprofiled to future years and £3,154k being met from existing HRA capital budgets and thus the equivalent amount being reduced from the General Fund programme.
- 40. Electric Quarter (£3,137k). Represents budgets set aside to cover potential claims, and the cost of the library fit-out, which has been delayed in the current financial year, due to remedial works and planning issues.
- 41. Energetik (£33,785k) The budget has been re-profiled to reflect the updated business plan which is also reflected in the additions below following programme network expansion business case and grant funding agreed at Council in June 2021 (KD 5304).

#### **Approved Requested Additions**

- 42. These are programmes within the approved 10 Year Capital Programme budget envelope, which, are still subject to further approval, to spend the budget envelope.
- 43. Appendix B details the Requested Additions, where the approval to spend hasn't been received.
- 44. Table 3 below lists the programmes which have now obtained the required approval and can commence spending.
- 45. Table 4 lists additions to the Capital programme since approval in March 2021.

TABLE 3: Approved Requested Additions

Approved Requested Additions Capital Programme	2021/22	2022/23	2023/24	2024/25	2025/26	Total
	£000	£000	£000	£000	£000	£000
IT Investment	255	0	0	0	0	255
Resources	255	0	0	0	0	255
Alley Gating	80	0	0	0	0	80

Flood Alleviation	250	0	0	0	0	250
Highways & Street Scene	7,973	0	0	0	0	7,973
Community Safety	300	0	0	0	0	300
Healthy Streets	867	0	0	0	0	867
Traffic & Transportation	1,773	0	0	0	0	1,773
PLACE	11,262	0	0	0	0	11,262
Energetik	0	0	7,720	8,000	16,280	32,000
COMPANIES	0	0	7,720	8,000	16,280	32,000
TOTAL Growth	11,517	0	7,720	8,000	16,280	43,517

TABLE 4: Capital Programme Growth

Additions to the Approved Capital Programme	2021/22	Total Growth	Funding Sources (Approval Report)
	£000	£000	
Flood Alleviation	1,245	1,245	Grants (KD4807);(KD4980); (KD5041); Record of Decision. Grants are GLA; National Lottery; Environment Agency and Forestry Commission
PLACE	1,245	1,245	
Energetik – Borrowing	5,000	5,000	Borrowing (KD5304)
Energetik - Grant	12,000	12,000	HNIP Grant (KD5304)
COMPANIES	17,000	17,000	
TOTAL Growth	18,245	18,245	

46. With respect to the Flood Alleviation programme the Council has been able to secure additional grant funding over and above ,what was originally planned for 2021/22. Additional grants have been secured from the National Lottery under the Green Recovery Challenge programme (£509k); the Forestry Commission (£344k); the Environmental Agency (£40k); and the Greater London Authority (£367k).

Table 5: Capital Programme Reductions

	2021/22 £'000	Future Years £'000	Total Reduction £'000
Extra Care Housing: Reardon Court	(3,154)	(24,515)	(27,669)
PLACE	(3,154)	(24,515)	(27,669)
Total Reduction	(3,154)	(24,515)	(27,669)

47. The budget for Reardon Court Redevelopment has been transferred from the General Fund to the HRA following the approval of report KD5344 by Cabinet in July 2021, that recommended the project site be utilised for the development of social housing. This transfer sees the General Fund capital programme reducing by £27,669k over the 10-year period. The budget for Reardon Court Redevelopment is included within the existing HRA 10-year capital programme.

# 2021/22 Forecast and Expected Outcomes

48. The 2021/22 revised Capital Programme budget (i.e. forecast) is £342,970k, as detailed in Table 1 above. Appendix A provides a breakdown by programme and department. The following paragraphs describe expected outcomes for the significant programmes.

#### Resources

- 49. IT Investment (£5,944k): This budget is currently allocated across several projects to be delivered by Transformation and ICT.
- 50. Key projects to be delivered during 2021/22 include replacement of the customer platform (Phase 1); continuation of the infrastructure programme to include DR/Resilience to our Network and remote working; replacement of the asset management system; implementation of the Civica CX system; and Cyber Security Systems and Training.

# **People**

- 51. Schools Capital Programme (£15,140k): This programme is continually reviewed on a project-by-project basis. The strategy of expansion of school places for SEND children include the following: ongoing expansion of West Lea Special School, Winchmore 6th Form and Autistic Unit and continuing with the programme to rebuild Fern House and Waverley at Honilands.
- 52. The key maintenance projects involve roofing, heating and domestic hot water systems in various schools including Oakthorpe, as well as fire alarm and protection services at various schools. The forecast spend also includes professional fees and retention amounts. Individual project designs are where possible developed to contribute to the Climate Change Agenda.

# **Place**

- 53. Southgate Cemetery (£368k): The mausoleum build at Southgate Cemetery is due to complete this financial year. Remaining budget is to cover outstanding contractor and project management costs.
- 54. Flood Alleviation (£2,051k): The two main schemes being delivered this year are
  - a. Enfield Chase Restoration Project. will create a further 30 hectares of new woodland (in addition to 30 ha planted in 2020/21) with a 3.3km long combined footpath and cycleway to improve public access to this new

- nature area, this helps to meet targets in Enfield's Climate Action Plan as well as reducing flood risk downstream in Edmonton.
- b. Albany Park River Restoration and Flood Alleviation Scheme. This project involves the naturalisation of 400 metres of river, improves the park for people and wildlife and better protects over 400 local properties from flooding. Several smaller wetlands and Sustainable Drainage (SuDS) projects around the borough will also be delivered during the financial year (including Durant's Park, Oakwood Park, Four Hills Estate and the Haselbury Neighbourhood). This will create valuable habitat for wildlife and clean Enfield's rivers as well as reducing flood risk.
- 55. LED Street Lighting (£600k): It forecast that the LED Street Lighting budget will be fully spent in 2021/22 and 2,600 luminaires will be installed.
- 56. Highways & Street Scene (£8,728k): The 2021/22 Highways and Street scene capital programme will enable over 9km (5.5miles) of roads to be resurfaced, over 6km (4 miles) of pavements to be renewed and an additional 18,000 individual smaller defective areas on the highway network to be repaired as part of Enfield's overall highway maintenance programme. Approximately 630 new street trees will be planted, some of which will replace previously removed dead and decaying trees giving a net gain of over 350 established street trees. The funding also includes several smaller bridge maintenance schemes and the development of the highest priority bridge strengthening schemes. Funding is also allocated to continue the programme of constructing sustainable drainage schemes, including the completion of the Albany Park river restoration project, rain gardens and wetlands.
- 57. Vehicle Replacement Programme (£2,705k): Fleet Services has an on-going programme for the procurement, management and disposal of all council owned fleet vehicles, plant and equipment. The 2021/22 budget is to procure those vehicles, plant and equipment that are scheduled for replacement and/or new vehicles required by Council services. Current requirements include the provision of new electric vehicles for the Highways and Housing maintenance, which was brought back in-house on 1st April 2021 and will be the first Council service to operate with all-electric vehicles.
- 58. Healthy Streets / Traffic & Transportation (£3,186k) The Healthy Streets programme receives funding incrementally throughout the year. With ongoing uncertainty owing to Covid-19, limited funding in addition to the previous carryover amount was available. Existing experimental schemes continue, along with improvement works on Ponders End high street.
- 59. Meridian Water (£109,739k). Main areas of forecast expenditure include £30,000k for the design and preliminary works for road and rail works supported by the HIF grant, £32,000k master scheme expenditure and £11,000k land acquisition costs. Other expenditure includes development work for phases 1 and 2 comprising relocation of services and utilities, enabling works, planning, procurement and design works together with future phases preparatory work.
- 60. Corporate Condition Programme (£1,285k): Works include lifecycle maintenance and the replacement of major building elements such as heating systems, roofing systems, and other health & safety related works that are

essential for maintaining compliance. 2021/22 works also include major refurbishment projects at the Civic Centre.

- 61. Build the Change (£6,666k): Includes spend relating to
  - a. Hub 1- Civic Centre .This is the first phase of works, that includes refurbishment of the ground to second floors of A Block, both floors of D Block in the Civic Centre, optimisation of space usage, construction of public facing meeting rooms on the ground floor and additional office accommodation on the 2nd floor. Work will also be undertaken on other areas including the Civic Centre car park, main reception, toilets, contact centre, archive reading room works;
  - b. Hub 2- Dugdale /Thomas Hardy House . Works are to create a Children & Family hub. Currently out to design and contract due to commence in January 2022;
  - c. Hub 4- Edmonton Green. (Works are to create a Housing Hub. Works have now commenced, due to complete by end of 2021/22.
- 62. Electric Quarter (£3,524k): Will cover the fit out of the library, other surplus spaces as well set aside for outstanding CPO claims.
- 63. Energy Decarbonisation (RE:FIT) (£3,819k): In March 2021 Enfield Council successfully bid for money from the Public Sector Decarbonisation Scheme to help deliver heat pumps, solar panels, double glazing, light and heat controls and insulation on council buildings, with a focus on the Civic, the programme will continue to progress this year.
- 64. Genotin Road Metaswitch (£1,111k): Budget will cover additional monitoring surveyor fees, as the construction took longer than anticipated due to Covid and payments due to Metaswitch, representing their share of cost savings against the CAT A build costs, as stipulated in the Funding agreement.
- 65. Land Investment (£1,500k): The anticipated land transaction has not progressed according to LBE's desired timetable. The transaction may still progress, or it may evolve into an option arrangement whereby the majority of the programme sum may not be required. Updates will be provided.
- 66. Montagu Industrial Estate (£5,117k): This represents a high-level estimate of claims that may come forward prior to the resolution of the CPO process. These estimates will be updated through the financial year as more accurate information becomes available.
- 67. Town Centre Regeneration (£2,902k): The forecasted spend will seek to deliver the following outcomes:
  - a. Angel Edmonton Good Growth Fund project. The Fore Street project is moving into the final stages of design and planning and moving to procurement of works contractors with the expectation that the majority of the capital budget allocated will be spent before the end of March 2022. This will be reviewed in greater detail for quarter 2.

- b. Enfield Town Library Green / Fountain Island Infrastructure- Potential to build-on infrastructure being delivered via Liveable Neighbourhoods programme to support SMEs, culture and events at Library Green and Fountain Island. Further potential to increase budget via developer contributions via S106 / CIL as part of town centre development projects.
- c. Edmonton Green Arches- Potential to work in collaboration with the redevelopment of Edmonton Green shopping centre to deliver a transformative business and cultural space along the arches at Edmonton Green Station. Potential to increase budget via developer contributions via \$106 and CIL from local development.
- 68. Housing Adaptations & Assistance -Disabled Facilities Grant (£2,911k): Outstanding this grant will continue to be utilised throughout the year to support vulnerable adults to stay in their home.
- 69. Energetik (£13,000k):The company will continue the build of the energy centre and installation of plant (completion December 2022); installing phase 1 network to Meridian Water and within Meridian Water (completion December 2022); Design and planning submission for Oakwood Network extension; Design and planning submission for Arnos Grove Network extension; and Alma Phases 2A and 4.
- 70. The funding approved in May (Tranche 3) will fund the purchase, manufacture and storage of network pipes (30km); Design and planning submission for Phase 1 (extension north to Southbury Road); Phases 2, 3 and 4 (remainder of network expansion); Procurement of Phase 1 Contractors; Phase 1 Enabling Works; and Phase 2 Contractors.
- 71. Housing Gateway Ltd (£37,016k): It is anticipated that HGL will fully utilise its current year loan drawdown and deliver 25 one bed properties under the Rough Sleeping Accommodation Programme (RSAP); subject to the agreement of the GLA, a further 8 two bed RSAP properties and 45 standard properties. To date, HGL has purchased ten standard properties and 20 RSAP properties during the current financial year.

#### **Actuals**

- 72. The actual spend as at quarter one was £24,354k (excluding accrued staff capitalised recharges of circa £240k for Meridian Water; and rolled up interest on Meridian water debt of £3,000k, which will be processed in the coming months).
- 73. Staff capitalised recharges at quarter 1 are as follows, and will be reviewed n quarter 2:

a. Resources: £500k

- b. Place £8,500k
- 74. The actuals at quarter one also includes outstanding accruals estimated at £460k.

# **Capital Financing**

75. Table 6a sets out the current financing position for the 2021/22 to 2030/31 Capital Programme

TABLE 6a: Revised financing of the capital programme

Capital Programme Financing	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27- 2030/31	TOTAL
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
External Sources- Grants & Contributions	67,722	100,685	0	0	0	0	168,406
LBE Resources- Reserves & Capital Receipts	2,540	0	0	0	0	0	2,540
Borrowing	156,655	125,254	27,293	8,805	28,405	125	346,536
Total General Fund	226,917	225,939	27,293	8,805	28,405	125	517,483
External Sources- Grants & Contributions	6,549	25,845	24,874	15,658	25,450	29,839	128,214
LBE Resources- Reserves & Capital Receipts	65,505	95,981	47,146	69,359	66,073	236,936	580,999
Borrowing	44,000	76,000	59,000	0	6,600	233,956	419,556
Total HRA	116,053	197,826	131,020	85,017	98,123	500,731	1,128,769
Total Programme	342,970	423,764	158,312	93,822	126,528	500,856	1,646,252

76. Table 6b sets out the movement in financing between the approved 10-year Capital programme, approved by Council in the March Budget report (KD5210) (inclusive of the 2020/21 outturn slippage- (KD5324) and the current revised quarter one financing position for the 2021/22 to 2030/31 Capital Programme.

TABLE 6b: Movement in capital financing

Q1 Revised Forecast- Capital Programme Funding Source: Funding Movements £'000	2021/22	2022/23	2023/24	2024/25	2025/26	2026/276- 2030/31	TOTAL
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
External Sources- Grants & Contributions	(74,973)	98,106	0	0	0	0	23,133
LBE Resources- Reserves & Capital Receipts	105	0	0	0	0	0	105
Borrowing	(128,330)	67,689	2,394	8,625	28,405	125	(21,091)
Total General Fund	(203,198)	165,796	2,394	8,625	28,405	125	2,147
External Sources- Grants & Contributions	(12,684)	13,362	9,360	0	0	0	10,038
LBE Resources- Reserves & Capital Receipts	(45,494)	53,049	(12,835)	(4,758)	0	0	(10,038)
Borrowing	(15,000)	15,000	0	0	0	0	(0)
Total HRA	(73,177)	81,411	(3,475)	(4,758)	0	0	0

- 77. The majority of movement in financing relates to the reprofiling of capital schemes into future years and in particular between 2021/22 and 2022/23. The following programmes account for the majority of changes in 2021/22:
  - a) Companies: Energetik- £16,000k
  - b) People Dept: Schools Future Programme £22,700k & Mental Health and Wellbeing Centre- £2,500k
  - c) Place Dept: CPIP- £6,800k; Electric Quarter-£3,100k & Montagu Industrial Estate- £11,000k
  - d) Place HRA- HRA Capital Programme- £70,100k & Reardon Court- £18,000k
  - e) Place Meridian Water- £133,700k
- 78. Capital financing over the 10-year period when compared to the original tenyear capital programme has changed by £2,147k. Overall borrowing has decreased by a net (£21,091k) mainly due to Reardon Court Redevelopment (£27,669k) which has been removed from the General Fund Capital Programme as the project will be delivered by the HRA; and Energetik, which had an additional borrowing of £5,000k approved (KD5304).
- 79. Tables 7a and 7b provide a breakdown of the grants financing the current and future years of the 10-year programme.

TABLE 7a - 2021/22 analysis of Grants and external contributions

Capital Grants 21/22	Total	Funding Sources
	£000	
PEOPLE		
School Expansions	5,038	Education and Skills Funding Agency (ESFA)
Schools Maintenance	6,888	Education and Skills Funding Agency (ESFA)
Schools' Future Programme	3,213	Education and Skills Funding Agency (ESFA)
Total PEOPLE	15,139	
PLACE		
Flood Alleviation	463	Funding from multiple External Agencies
Town Centre Regeneration	1,032	Good Growth Fund (GLA)
Healthy Streets	2,657	Transport for London
Meridian Water	29,699	Housing Infrastructure Fund
Energy Decarbonisation (RE:FIT)	3,819	SALIX
Housing Adaptations & Assistance (DFG)	2,912	Disabled Facilities Grant (BCF)
Total PLACE	40,582	
Companies		
Energetik	12,000	HNIP
Total Companies	12,000	
Total GENERAL FUND	67,722	
Housing Revenue Account:		
Development	6,244	Greater London Authority

Stock-Condition	305	Greater London Authority
Total HRA	6,549	
Total Capital Grants	74,270	

Table 7b – 10-year analysis of External grants and contributions

	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27- 2030/31	Total	Funding Sources
	£000	£000	£000	£000	£000	£000	£000	
PEOPLE								
Adult Social Care								
Mental Health and Wellbeing Centre	0	2,500	0	0	0	0	2,500	Better Care Fund (BCF)
Total Adult Social Care	0	2,500	0	0	0	0	2,500	
Education								
School Expansions	5,038	4,100	0	0	0	0	9,138	Education and Skills Funding Agency (ESFA)
Schools Maintenance	6,888	5,000	0	0	0	0	11,888	Education and Skills Funding Agency (ESFA)
Schools' Future Programme	3,213	9,578	0	0	0	0	12,791	Education and Skills Funding Agency (ESFA)
Total Education	15,140	18,678	0	0	0	0	33,818	
Total PEOPLE	15,140	21,178	0	0	0	0	36,318	
PLACE								
Property & Economy								
Energy Decarbonisation (RE:FIT)	3,819	0	0	0	0	0	3,819	SALIX
Total Property & Economy	3,819	0	0	0	0	0	3,819	
Environment & Operations								
Flood Alleviation	463	0	0	0	0	0	463	Funding from multiple External Agencies
Town Centre Regeneration	1,032	0	0	0	0	0	1,032	Good Growth Fund (GLA)
Healthy Streets	2,657	0	0	0	0	0	2,657	Transport for London
Total Environment & Operations	4,152	0	0	0	0	0	4,152	203011
Meridian Water	29,699	79,506	0	0	0	0	109,205	Housing Infrastructure Fund (GLA) & External Build to Rent and Registered

								Provider Investor Contributions
Total Meridian Water	29,699	79,506	0	0	0	0	109,205	
Housing & Regeneration								
Housing Adaptations & Assistance (DFG)	2,912	0	0	0	0	0	2,912	Disabled Facilities Grant (BCF)
Total Housing & Regeneration	2,912	0	0	0	0	0	2,912	,
Total PLACE exc. HRA	40,582	79,506	0	0	0	0	120,088	
Companies								
Energetik	12,000	0	0	0	0	0	12,000	HNIP Grant
Total Companies	12,000	0	0	0	0	0	12,000	
Total GENERAL FUND	67,722	100,685	0	0	0	0	168,406	
HRA	6,549	25,845	24,874	15,658	25,450	29,839	128,214	GLA Grant
<b>Total Capital Grants</b>	74,270	126,529	24,874	15,658	25,450	29,839	296,620	

80. Table 8 summaries the current S.106 and Community Infrastructure Levy (CIL) receipts and other external contributions as at Q1 2021/22.

TABLE 8: Section 106 income as at 1<sup>st</sup> April 2021

	S106 Balance as at Q1 (£000)	CIL Balance as at Q1 (£000)
Opening Balance 2021/22	5,577	5,961
In-Year Receipts 2021/22	0	0
Allocated – Revenue	0	0
Allocated – Capital	0	0
TOTAL s106 Balance	5,577	5,961

- 81. Much of the planned S106 spending will be focused on small-scale improvement works to directly mitigate the impact of development. This includes:
  - supporting supply chains, apprenticeships and local employment opportunities (through the Build Enfield programme)
  - improvements to cycle lanes and routes
  - highway and streetscape improvement schemes as part of the healthy streets' agenda
  - school expansion schemes that will serve borough-wide needs including the specialist provision.
- 82. CIL spending is decided on an annual basis. Spending is allocated to support infrastructure projects that are in line with the priorities set out the capital programme. An update will be provided in the quarter two report.

#### Other Considerations to Note

83. Reardon Court Redevelopment. In July 2021 ,Cabinet approved the appropriation of Reardon Court from the General Fund to the HRA for social housing purposes (KD5344). This report reflects the transfer from the General Fund to the HRA. Income and expenditure budgets have been incorporated into the Place-HRA tables within this report.

# **Public Health Implications**

84. Through investment in capital building and maintenance; the Council influences the built environment within Enfield significantly. The built environment in turn influences how residents interact with their environment; for example, during active travel or accessing facilities. Ensuring that our capital buildings are maintained, fit for purpose, and wellbeing considerations are taken in terms of their use, how they promote residents' wellbeing is key to contributing positively towards the public's health. Additionally, ensuring that all buildings have minimal environmental impact also contributes towards enhancing resident's wellbeing.

#### **Environmental and Climate Change Considerations**

85. Environmental and climate changes implications are referenced as relevant in the body of the report.

#### **Financial Implications**

86. Financial implications are implicit in the report.

#### **Legal Implications**

87. The Council has a statutory duty to arrange for the proper administration of its financial affairs and a fiduciary duty to taxpayers with regards to its use of and accounting for public monies. This report assists in the discharge of those duties.

# **Property Implications**

88. Property implications are implicit in the report.

APPENDIX A – 10-YEAR CAPITAL PROGAMME (projects with approval to spend).

Capital Programme with approval to	2021/2022	2022/2023	2023/2024	2024/2025	2025/2026	2026/27 -	TOTAL
spend	£000	£000	£000	£000	£000	2030/31 £000	£000
RESOURCES					2000	2000	
Digital Data & Technology							
IT Investment	5,944	269	0	0	0	0	6,212
Total Digital Data & Technology	5,944	269	0	0	0	0	6,212
Customer Experience & Change		T		T	T		
Libraries	81	0	0	0	0	0	81
Community Hubs	400	0	0	0	0	0	400
Total Customer Experience & Change  Total RESOURCES	481 6,425	269	0	0	0	0	481 6,694
PEOPLE	0,423	203		U I	- U	•	0,034
Adult Social Care							
Mental Health and Wellbeing Centre	0	2,500	0	0	0	0	2,500
Total Adult Social Care	0	2,500	0	0	0	0	2,500
Children & Family Services							
Contribution to Property (Vulnerable Family)	150	0	0	0	0	0	150
Total Children & Family Services	150	0	0	0	0	0	150
Education School Expansions	F 000	4.400	2				0.400
School Expansions Schools Maintenance	5,038 6,888	4,100 5,000	0	0	0	0	9,138 11,888
Schools Maintenance Schools' Future Programme	3,213	9,578	0	0	0	0	11,888
Total Education	15,140	18,678	<b>0</b>	0	0	0	33,818
Strategic Commissioning	. 5,1 46	. 0,010			•	•	
Community Safety	327	0	0	0	0	0	327
Total Strategic Commissioning	327	0	0	0	0	0	327
Total PEOPLE	15,617	21,178	0	0	0	0	36,796
PLACE							
Environment & Operations							
Alley Gating	106	0	0	0	0	0	106
Edmonton Cemetery	237	0	0	0	0	0	237
Southgate Cemetery	368	0	0	0	0	0	368
Highways: Flood Alleviation	2,051	0	0	0	0	0	2,051
LED Street Lighting	600	0	0	0	0	0	600
Highways & Street Scene	8,728	0	0	0	0	0	8,728
Public Realm Services:	,					0	·
Changes to Waste & Recycling Collections	234	0	0	0	0	0	234
Tennis Courts Works at Broomfield Park	51	0	0	0	0	0	51
Vehicle Replacement Programme	2,705	0	0	0	0	0	2,705
Traffic & Transportation:						0	
Healthy Streets	3,157	2,000	0	0	0	0	5,157
Traffic & Transportation  Total Environment & Operations	29 <b>18,266</b>	2, <b>000</b>	0 <b>0</b>	0 <b>0</b>	0 <b>0</b>	0 <b>0</b>	29 20,266
Meridian Water	10,200	2,000	U	U	U	U	20,200
Meridian Water  Meridian Water	85,815	94,678	0	0	0	0	180,493
Meridian One	13,591	39,751	0	0	0	0	53,342
Meridian Two	3,788	0	0	0	0	0	3,788
Meridian Three	324	0	0	0	0	0	324
Meridian Three and Meridian Four (50/50)	145	0	0	0	0	0	145
Meridian Four	6,077	0	0	0	0	0	6,077
Total Meridian Water	109,739	134,430	0	0	0	0	244,169
Property & Economy	ı	T		I	T		
Corporate Condition Programme	1,285	0	0	0	0	0	1,285
Corporate Property Investment Programme	100	3,554	0	0	0	0	3,654
Build the Change Electric Quarter	6,666 3,524	4,672 3,137	0	0	0	0	11,338 6,662
Energy Decarbonisation (RE:FIT)	3,524	3,137	0	0	0	0	3,819
Forty Hall	17	0	0	0	0	0	17
Genotin Road (Metaswitch)	1,111	500	0	0	0	0	
Land Investment	1,500	0	0	0	0	0	1,500
Montagu Industrial Estate	5,117	31,291	7,427	180	0	0	44,015
Town Centre Regeneration	2,902	907	1,025	625	125	125	5,709
Vacant Property Review	200	0	0	0	0	0	200
Total Property & Economy	26,242	44,062	8,452	805	125	125	79,810
Assessment Services							
Housing Adaptations & Assistance (DFG)	611	0	0	0	0	0	611

<b>Total Assessment Services</b>	611	0	0	0	0	0	611
Total PLACE exc. HRA	154,859	180,491	8,452	805	125	125	344,857
Chief Executive (CEX)							
Energetik	13,000	24,000	18,841	8,000	28,280	0	92,121
Housing Gateway Ltd	37,016	0	0	0	0	0	37,016
Total COMPANIES	50,016	24,000	18,841	8,000	28,280	0	129,137
Total Chief Executive (CEX)	50,016	24,000	18,841	8,000	28,280	0	129,137
Total GENERAL FUND inc. COMPANIES	226,917	225,939	27,293	8,805	28,405	125	517,483
Housing Revenue Account:							
Total HRA	116,053	197,826	131,020	85,017	98,123	500,731	1,128,769
Total PLACE inc. HRA	270,912	378,317	139,471	85,822	98,248	500,856	1,473,625
APPROVED CAPITAL PROGRAMME	342,970	423,764	158,312	93,822	126,528	500,856	1,646,252

# APPENDIX B – REQUESTED ADDITIONS (subject to individual approvals).

Requested Additions in 10 Years Capital Programme	2021/2022	2022/2023	2023/2024	2024/2025	2025/2026	2026/27 - 2030/31	TOTAL
	£000	£000	£000	£000	£000	£000	£000
RESOURCES							
Digital Data & Technology							
IT Investment	10,299	5,050	300	2,414	794	1,088	19,945
Total Digital Data & Technology	10,299	5,050	300	2,414	794	1,088	19,945
Total RESOURCES	10,299	5,050	300	2,414	794	1,088	19,945
PEOPLE							
Children & Family Services	070	040	040	040	040	000	4 740
Extensions to Foster Carers' Homes  Total Children & Family Services	270 270	210 <b>210</b>	210 <b>210</b>	210 <b>210</b>	210 <b>210</b>	630 <b>630</b>	1,740 1,740
Education	210	210	210	210	210	030	1,740
School Expansions	0	0	3,000	3,000	3,000	12,000	21,000
Schools Maintenance	0	0	5,000	5,000	5,000	20,000	35,000
Total Education	0	0	8,000	8,000	8,000	32,000	56,000
Strategic Commissioning						,	25,000
Community Safety	0	300	150	150	150	750	1,500
Total Strategic Commissioning	0	300	150	150	150	750	1,500
Total PEOPLE	270	510	8,360	8,360	8,360	33,380	59,240
PLACE							
Environment & Operations							
Alley Gating	0	80	80	80	80	400	720
Crematorium (New Development)	805	5,330	3,965	0	0	0	10,100
Highways:							
Flood Alleviation	0	250	250	250	250	1,250	2,250
Highways & Street Scene	0	7,311	7,667	9,040	8,432	39,049	71,499
Public Realm Services:							
Workshops for External Commercialisation	0	250	250	0	0	0	500
Growth of Trade Waste Service	250	250	250	250	0	0	1,000
Vehicle Replacement Programme	2,541	2,054	1,913	1,862	7,746	8,216	24,332
Traffic & Transportation:	077	F 750	5.750	0.050	4.050	44.000	22.277
Healthy Streets	377 488	5,750	5,750	6,250	4,250	11,000	33,377
Traffic & Transportation  Total Environment & Operations	4,461	2,275 <b>23,550</b>	2,275 <b>22,400</b>	2,275 <b>20,007</b>	2,275 <b>23,033</b>	11,375 <b>71,290</b>	20,963 164,741
Meridian Water	4,401	20,000	22,400	20,007	20,000	11,200	104,141
Meridian Water	0	63,534	26,672	25,826	28,942	127,024	271,998
Meridian Water Four	0	16,210	83,011	73,725	73,725	72,341	319,011
Total Meridian Water	0	79,744	109,683	99,551	102,667	199,365	591,010
Property & Economy			100,000		102,001	100,000	001,010
Corporate Condition Programme	2,650	2,809	2,978	3,156	3,346	11,290	26,228
Build the Change	0	14,461	6,724	6,895	0	0	28,079
Vacant Property Review	200	200	200	200	0	0	800
Total Property & Economy	2,850	17,470	9,901	10,251	3,346	11,290	55,108
Assessment Services				_		,	
Joyce and Snells – Indicative	1,364	4,416	4,507	4,974	5,547	114,250	135,058
Housing Adaptations & Assistance (DFG)	2,001	2,001	2,001	2,001	2,001	10,005	20,010
Total Assessment Services	3,365	6,417	6,508	6,975	7,548	124,255	155,068
Total PLACE	10,676	127,180	148,492	136,784	136,594	406,200	965,926
Companies					I	I	
Housing Gateway Ltd	0	26,140	30,703	0	0	0	56,843
Total COMPANIES	0	26,140	30,703	0	0	0	56,843
Total (GF) REQUESTED ADDITIONS  Housing Revenue Account:	21,245	158,880	187,855	147,559	145,747	440,668	1,101,954
						447.000	447.000
Total HRA Total PLACE inc. HRA	0	0	0	0	0	117,900 117,900	117,900
TOTAL PLACE HIG. HKA	21,245	158,880	187,855	147,559	U	117,900	117,900

# APPENDIX C – TOTAL 10-YEAR CAPITAL PROGRAMME BUDGET

10-Year Capital Programme	2021/2022	2022/2023	2023/2024	2024/2025	2025/2026	2026/27	TOTAL
10-Teal Capital Frogramme	£000	£000	£000	£000	£000	-2030/31 £000	£000
RESOURCES	2000	2000	2000	2000	2000	2000	2000
Digital Data & Technology			I	ı			
IT Investment  Total Digital Data & Technology	16,243 <b>16,243</b>	5,319 <b>5,319</b>	300 300	2,414 <b>2,414</b>	794 <b>794</b>	1,088 <b>1,088</b>	26,157 26,157
Customer Experience & Change	10,243	3,319	300	2,414	134	1,000	20,137
Libraries	81	0	0	0	0	0	81
Community Hubs	400 481	0 <b>0</b>	0	0	0 <b>0</b>	0 <b>0</b>	400
Total Customer Experience & Change  Total RESOURCES	16,724	5,319	300	2,414	794	1,088	26,639
PEOPLE				,		,	,
Adult Social Care		0.500				0	0.500
Mental Health and Wellbeing Centre  Total Adult Social Care	0	2,500 <b>2,500</b>	0	0 <b>0</b>	0 <b>0</b>	0 <b>0</b>	2,500 2,500
Children & Family Services							
Contribution to Property (Vulnerable Family)	150	0	0	0	0	0	150
Extensions to Foster Carers' Homes  Total Children & Family Services	270 <b>420</b>	210 <b>210</b>	210 210	210 <b>210</b>	210 <b>210</b>	630 <b>630</b>	1,740 1,890
Education	420	210	210	210	210	030	1,090
School Expansions	5,038	4,100	3,000	3,000	3,000	12,000	30,138
Schools Fiture Programme	6,888	5,000	5,000	5,000	5,000	20,000	46,888
Schools' Future Programme  Total Education	3,213 <b>15,140</b>	9,578 <b>18,678</b>	8, <b>000</b>	8, <b>000</b>	8 <b>.000</b>	32.000	12,791 89,818
Strategic Commissioning	,		2,300	5,300	5,500	,	23,313
Community Safety	327	300	150	150	150	750	1,827
Total Strategic Commissioning  Total PEOPLE	327	300	150	150	150	750	1,827
PLACE	15,887	21,688	8,360	8,360	8,360	33,380	96,036
Environment & Operations							
Alley Gating	106	80	80	80	80	400	826
Edmonton Cemetery	237	0	0	0	0	0	237
Southgate Cemetery  Crematorium (New Development)	368 805	5,330	3,965	0	0	0	368 10,100
Highways:	000	0,000	0,000		Ü	0	10,100
Flood Alleviation	2,051	250	250	250	250	1,250	4,301
LED Street Lighting	600	7 044	0	0	0	0	600
Highways & Street Scene  Public Realm Services:	8,728	7,311	7,667	9,040	8,432	39,049 0	80,227
Changes to Waste & Recycling Collections	234	0	0	0	0	0	234
Workshops for External Commercialisation	0	250	250	0	0	0	500
Growth of Trade Waste Service	250	250	250	250	0	0	1,000
Tennis Courts Works at Broomfield Park  Vehicle Replacement Programme	51 5,246	2,054	1,913	1,862	7,746	8,216	27,037
Traffic & Transportation:	,	_,	,,,,,,	.,	.,	0	,
Healthy Streets	3,534	7,750	5,750	6,250	4,250	11,000	38,534
Traffic & Transportation  Total Environment & Operations	517 <b>22,727</b>	2,275 <b>25,550</b>	2,275 <b>22,400</b>	2,275 <b>20,007</b>	2,275 <b>23,033</b>	11,375 <b>71,290</b>	20,992 185,007
Meridian Water	22,121	20,000	22,400	20,007	20,000	71,200	100,007
Meridian Water	85,815	158,212	26,672	25,826	28,942	127,024	452,491
Meridian One	13,591	39,751	0	0	0	0	53,342
Meridian Two Meridian Three	3,788	0	0	0	0	0	3,788 324
Meridian Three and Meridian Four (50/50)	145	0	0	0	0	0	145
Meridian Four	6,077	16,210	83,011	73,725	73,725	72,341	325,088
Total Meridian Water	109,739	214,174	109,683	99,551	102,667	199,365	835,179
Property & Economy  Corporate Condition Programme	3,935	2,809	2,978	3,156	3,346	11,290	27,513
Corporate Property Investment Programme	100	3,554	2,978	3,130	0	0	3,654
Build The Change	6,666	19,133	6,724	6,895	0	0	39,418
Electric Quarter	3,524	3,137	0	0	0	0	6,662
Energy Decarbonisation (RE:FIT)  Forty Hall	3,819	0	0	0	0	0	3,819 17
Genotin Road (Metaswitch)	1,111	500	0	0	0	0	1,611
Land Investment	1,500	0	0	0	0	0	1,500
Montagu Industrial Estate	5,117	31,291	7,427	180	0	0	44,015
Town Centre Regeneration  Vacant Property Review	2,902 400	907 200	1,025 200	625 200	125 0	125 0	5,709 1,000
Total Property & Economy	29,092	61,531	18,353	11,056	3,471	11,415	134,918
Housing & Regeneration							
Assessment Services:							

Joyce and Snells - Indicative	1,364	4,416	4,507	4,974	5,547	114,250	135,058	
Housing Adaptations & Assistance (DFG)	2,612	2,001	2,001	2,001	2,001	10,005	20,621	
Total Assessment Services	3,976	6,417	6,508	6,975	7,548	124,255	155,679	
Total PLACE exc. HRA	165,535	307,672	156,944	137,589	136,719	406,325	1,310,783	
Total GENERAL FUND exc. COMPANIES	198,146	334,679	165,604	148,364	145,872	440,793	1,433,457	
Companies:								
Energetik	13,000	24,000	18,841	8,000	28,280	0	92,121	
Housing Gateway Ltd	37,016	26,140	30,703	0	0	0	93,859	
Total COMPANIES	50,016	50,140	49,544	8,000	28,280	0	185,980	
Total Chief Executive (CEX)	50,016	50,140	49,544	8,000	28,280	0	185,980	
Total GENERAL FUND inc. COMPANIES	248,162	384,819	215,148	156,364	174,152	440,793	1,619,437	
Housing Revenue Account:								
Total HRA	116,053	197,826	131,020	85,017	98,123	618,631	1,246,669	
Total PLACE inc. HRA	281,588	505,497	287,964	222,606	234,842	1,024,956	2,557,452	
TOTAL CAPITAL PROGRAMME BUDGET	364,215	582,644	346,167	241,380	272,276	1,059,424	2,866,106	

Report Author: [Matt Bowmer]

[Director of Finance]
[Matt.Bowmer@enfield.gov.uk]

[0208-379-5580]

6<sup>th</sup> September 2021 Date of report:

**Appendices** 

# **Background Papers**

The following documents have been relied on in the preparation of this report: